

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

999 18TH STREET - SUITE 300 DENVER, CO 80202-2466 Phone 800-227-8917

http://www.epa.gov/region08

MAY 2 6 2005

Ref: 8ENF-W

<u>CERTIFIED MAIL LETTER 7004 2510 0004 8289 5683</u> <u>RETURN RECEIPT REQUESTED</u>

Elaine Englehart, Registered Agent The Sawmill, Inc. 1 Fir Road Dubois, WY 82513

Re:

Administrative Order

Docket No. SDWA-08-2005-0021

PWS ID #WY5601543

Dear Ms. Englehart:

Enclosed you will find an Administrative Order (Order), which the Environmental Protection Agency (EPA) has issued under the authority of the Safe Drinking Water Act (SDWA), 42 U.S.C. Section 300f et seq., and its implementing regulations. Among other things, the Administrative Order finds that The Sawmill, Inc. is a supplier of water as defined by the SDWA and that it has violated the National Primary Drinking Water Regulations (NPDWRs) at 40 C.F.R. §§ 141.21(a)(2), 141.63(a)(2), 141.201, 141.21(g)(2) for failure to perform routine monitoring for total coliform bacteria, failure to comply with the total coliform maximum contaminant level (MCL), failure to notify the public of the violations and failure to report total coliform monitoring violations to EPA.

If you comply with the enclosed Order for a period of at least twelve months, EPA may choose to close the Order. Violating the enclosed Order may lead to (1) a penalty of up to \$32,500 per day of violation of the Order, (2) a separate such penalty for violating the regulations themselves, and/or (3) a court injunction ordering you to comply.

Among other things, the Order calls for you to provide a public notification of violations of the SDWA. For your convenience, we have enclosed some template forms to assist you in providing the required public notice. If you have any questions or comments concerning the form of the public notice, please do not hesitate to contact Gina Andrews of the EPA, whose telephone number is provided below.

Also enclosed is a Small Business Regulatory Enforcement and Fairness Act (SBREFA) Section 22 information sheet. The SBREFA sheet notifies small businesses of their right to comment on regulatory enforcement activities, and provides information on compliance assistance. Dissemination of this information sheet does not constitute an admission or determination by EPA that the business, organization or governmental jurisdiction is a small entity as defined by SBREFA.

Please note that the effective date of the enclosed Order is the date of issuance. Within the next 10 days, please provide EPA with any new information that you believe the Agency is not aware of relating to the alleged violations in the Order. The information may be sent to Gina Andrews at the address on the letterhead, include the mailcode 8ENF-W, or you may call Ms. Andrews at (800) 227-8917, extension 6688, or (303) 312-6688. If you wish to have an informal conference with EPA, you may also call or write Ms. Andrews. If you are represented by an attorney, please feel free to ask your attorney to call Peggy Livingston at the above 800 number, extension 6858, or at (303) 312-6858.

We urge your prompt attention to this matter.

Sincerely,

Milleur J. Pellman In Diane L. Sipe, Director

Technical Enforcement Program
Office of Enforcement, Compliance
and Environmental Justice

Enclosure

Order SBREFA

cc: Patrick Holaling, The Sawmill Lodge Wyoming DEQ (via email) Wyoming DOH (via email)

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY



REGION VIII
999 18th STREET - SUITE 500
DENVER, COLORADO 80202-2466

MAY 2 6 2005

Ref: 8ENF-W

<u>CERTIFIED MAIL LETTER 7004 2510 0004 8289 5690</u> RETURN RECEIPT REQUESTED

Fremont County Commissioners c/o Lanny Applegate 450 North Second Street Lander, WY 82520

Re:

Notice of Safe Drinking Water Act

Enforcement Action against

Sawmill Lodge PWS ID#5601543

Dear County Commissioners:

Pursuant to Section 1414(a)(2)(B) of the 1996 amendments to the Safe Drinking Water Act (SDWA), the Environmental Protection Agency (EPA) is required to notify an appropriate locally elected official of any action taken in a State that does not have primary enforcement authority for public water systems. The State of Wyoming does not have primary enforcement authority for public water systems under the SDWA.

An Administrative Order is being issued under Section 1414 of the SDWA to the Sawmill Lodge water system, Dubois, Wyoming. This Order requires that the public water system take measures to return to compliance with the SDWA and the National Primary Drinking Water Regulations. The system is in violation of 40 C.F.R. §§ 141.21(a)(2), 141.63(a)(2), 141.201, 141.21(g)(2) for failure to perform routine monitoring for total coliform bacteria, failure to comply with the total coliform maximum contaminant level (MCL), failure to notify the public of the violations and failure to report total coliform monitoring violations to EPA.

A copy of the Order is enclosed for your information. The Order does not require any response or action by the County Commission. If you have any questions regarding this Order, please contact Gina Andrews at (303) 312-6688.

Sincerely,

Mulaure Hallman In Diane L. Sipe, Director

Technical Enforcement Program
Office of Enforcement, Compliance

and Environmental Justice

Enclosure

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8 2005 MAY 26 AM 9: 40

IN THE MATTER OF	-) EPA REGION VIII
The Sawmill, Inc. d/b/a Sawmill Lodge Dubois, Wyoming) HEARING CLERK
Respondent)) ADMINISTRATIVE ORDER
Proceedings under Sections 1414(g) of the Safe Drinking Water Act,	
42 U.S.C. § 300g-3(g)) Docket No. SDWA-08-2005-0021

The following Findings are made and Order issued under the authority vested in the Administrator of the U.S. Environmental Protection Agency (EPA) by Sections 1414(g) and 1445(1)(1)(B) of the Safe Drinking Water Act (the Act), 42 U.S.C. §§ 300g-3(g) and 300j-4(a)(1)(B) and its implementing regulations, as properly delegated to the Supervisors of the Technical and Legal Enforcement Programs of the Office of Enforcement, Compliance and Environmental Justice, EPA Region 8.

FINDINGS

- 1. The Sawmill, Inc. (Respondent) is a corporation under the laws of the state of Wyoming and therefore a "person" within the meaning of 40 C.F.R. § 141.2.
- 2. Respondent owns and/or operates a system, the Sawmill Lodge water system (the System), located in Fremont County, Wyoming for the provision to the public of piped water for human consumption.
- 3. The System has at least 15 service connections or regularly serves an average of at least 25 individuals daily at least 60 days out of the year and is therefore a "public water system" within the meaning of Section 1401(4) of the Act, 42 U.S.C. §

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- 300f(4), and a "non-community water system" within the meaning of 40 C.F.R. § 141.2.
- 4. Respondent owns and/or operates a public water system and is therefore a "supplier of water" within the meaning of Section 1401(5) of the Act, 42 U.S.C. § 300f(5) and 40 C.F.R. § 141.2. Respondent is therefore subject to the requirements of Part B of the Act, 42 U.S.C. § 300g et seq., and its implementing regulations, 40 C.F.R. Part 141.
- 5. According to a September 29, 2004 sanitary survey by an agent for EPA, the System is supplied solely by a ground water source consisting of three wells. The System serves approximately 65 persons per day during the year-round operating period through 2 service connections.

FINDINGS OF VIOLATION

I.

- 1. 40 C.F.R. § 141.21 requires any non-community public water system with a ground water source and an average daily population of less than 1,001 to monitor its their water at least once per quarter to determine compliance with the maximum contaminant level (MCL) for total coliform bacteria as stated in 40 C.F.R. § 141.63.
- 2. Respondent failed to monitor the System's water for contamination for total coliform bacteria during the 1st Quarter 2004 in violation of 40 C.F.R. § 141.21(a)(2).

- 1. 40 C.F.R. § 141.21 requires public water systems to monitor their water quarterly to determine compliance with the MCL for total coliform bacteria as stated in 40 C.F.R. § 141.63.
- 2. 40 C.F.R. § 141.63(a)(2) imposes and defines the MCL for total coliform bacteria, applicable to public water systems collecting fewer than 40 samples per month, as not allowing more than one sample collected during the month to be positive for total coliform bacteria.
- 3. Monitoring results submitted by Respondent for the System during September 2004 exceeded the MCL for total coliform bacteria, in violation of 40 C.F.R. § 141.63(a)(2).

III.

- 1. 40 C.F.R. § 141.201 requires owners and/or operators of public water systems to notify the public of any national primary drinking water regulation ("NPDWR") violations, including violations of the maximum contaminant level ("MCL"), maximum residual disinfection level ("MRDL"), treatment technique ("TT"), monitoring requirements, and testing procedures in 40 C.F.R. Part 141.
- 2. Respondent has not provided public notice of the violations detailed in the preceding Section II, in violation of 40 C.F.R. § 141.201.

- 1. 40 C.F.R. § 141.21(g)(2) requires public water systems that have failed to comply with a coliform monitoring requirement under 40 C.F.R. § 141.21 to report the violation to EPA within ten days after the system discovers the violation.
- 2. Respondent failed to report to EPA the noncompliance detailed in Section I above, in violation of 40 C.F.R. § 141.21(g)(2).

ORDER

Based on the foregoing Findings, and pursuant to Sections 1414(g) and 1445(a)(1)(B) of the Act, IT IS ORDERED:

- 1. Upon the effective date of this Order, Respondent shall comply with the requirement of 40 C.F.R. § 141.21 to perform quarterly bacteriological monitoring. Respondent shall comply with the MCLs as stated in 40 C.F.R. § 141.63.

 Respondent shall report analytical results to EPA within the first 10 days of the end of the monitoring period, as required by 40 C.F.R. § 141.31(a).
- 2. Within 30 days from the effective date of this Order, Respondent must provide public notice of the violation specified under paragraph II of the Findings of Violation in this Order, to return to compliance with 40 C.F.R. §§ 141.201, 141.204 and 141.205. This notice must be given by any one of the following methods: (1) posting the notice in conspicuous locations throughout the distribution system frequented by persons served by the system; (2) by mail or direct delivery to each customer and service connection; AND (3) any other

method reasonably calculated to reach other persons served by the system, if they would not normally be reached by the notice described in (1) and (2), including publication in a local newspaper or newsletter distributed to customers; use of E-mail to notify employees or students; or, delivery of multiple copies in central locations. Upon the effective date of this Order, Respondent shall comply with the public notification requirements at 40 C.F.R. § 141.201 et seq. following any future NPDWR violation. Respondent shall submit a copy of the public notice to EPA within 10 days of completion of the public notice, as required by 40 C.F.R. § 141.31(d).

- 3. Upon the effective date of this Order, Respondent shall comply with 40 C.F.R. § 141.21(g)(2) by reporting any failure to comply with coliform monitoring requirements under 40 C.F.R. § 141.21 to EPA within ten days after the system discovers the violation.
- 4. Reporting requirements specified in this Order shall be provided by certified mail to:

U. S. EPA Region 8 (8P-W-MS) 999 18th Street, Suite 300 Denver, Colorado 80202-2466

GENERAL PROVISIONS

1. This Order does not constitute a waiver, suspension, or modification of the requirements of 40 C.F.R. § 141.1 et seq., or the Safe Drinking Water Act, which

remain in full force and effect. Issuance of this Order is not an election by EPA to forgo any civil or criminal action otherwise authorized under the Act.

- 2. Violation of any term of this Order may subject the Respondent to an administrative civil penalty of up to \$27,500 under Section 1414(g)(3)(B) of the Act, 42 U.S.C. § 300g-3(g)(3)(B), or a civil penalty of not more than \$32,500 per day of violation assessed by an appropriate U.S. District Court under Section 1414(g)(3)(C) of the Act, 42 U.S.C. § 300g-3(g)(3)(C).
- 3. Violation of any requirement of the Act or its implementing regulations may subject Respondent to a civil penalty of not more than \$32,500 per day of violation assessed by an appropriate U.S. District Court under Section 1414(b) of the Act, 42 U.S.C. § 300g-3(b).
- 4. The effective date of this Order shall be the date of issuance of this Order.

Issued this 26 day of May 2005.

Michael T. Risner, Director

David J. Janik, Supervisory Attorney

Legal Enforcement Program

Office of Enforcement, Compliance

and Environmental Justice

Diane L. Sipe, Director

Technical Enforcement Program

Office of Enforcement, Compliance

and Environmental Justice

Instructions for Resolved Total Coliform Notice--Template 2-2

Template on Reverse

Since exceeding the total coliform bacteria maximum contaminant level is a Tier 2 violation, you must provide public notice to persons served as soon as practical but within 30 days after you learn of the violation (141.203(b)). Some states have more stringent requirements for coliform violations. Check with your primacy agency to make sure you meet all its requirements.

Community systems must use one of the following methods (141.203(c)):

- Hand or direct delivery
- Mail, as a separate notice or included with the bill

Non-community systems must use one of the following methods (141.203(c)):

- Posting in conspicuous locations
- Hand delivery
- Mail

In addition, both community and non-community systems must use *another* method reasonably calculated to reach others if they would not be reached by the first method (141.203(c)). Such methods could include newspapers, e-mail, or delivery to community organizations. If you mail, post, or hand deliver, print your notice on letterhead, if available.

The notice on the reverse is appropriate for hand delivery or mail. However, you may wish to modify it before using it for posting. If you do, you must still include all the required elements and leave the health effects language in italics unchanged. This language is mandatory (141.205(d)).

Description of the Violation

Make sure that the notice is clear about the fact that the coliform problem has been resolved, and there is no current cause for concern. The description of the violation and the MCL vary depending on the number of samples you take. The following table should help you complete the second paragraph of the template.

If You Take Less Than 40 Samples a Month

State the number of samples testing positive for coliform. The standard is that no more than one sample per month may be positive.

If You Take More Than 40 Samples a Month

State the percentage of samples testing positive for coliform. The standard is that no more than five percent of samples may test positive each month.

Corrective Action

In your notice, describe corrective actions you have taken. Listed below are some steps commonly taken by water systems with total coliform violations. Use one or more of the following actions, if appropriate, or develop your own:

- We have increased sampling for coliform bacteria to catch the problem early if it recurs.
- The well and/or distribution system has been disinfected and additional samples do not show presence of coliform bacteria.

After Issuing the Notice

Make sure to send a copy of each type of notice along with a certification that you have met all the public notice requirements to your primacy agency within ten days after issuing the notice (141.31(d)).

IMPORTANT INFORMATION ABOUT YOUR DRINKING WATER

Tests Showed Coliform Bacteria in SAWMILL LODGE Water System

Our water system recently violated a drinking water standard. Although this incident was not an emergency, as our customers, you have a right to know what happened and what we did to correct this situation.

We routinely monitor for drinking water contaminants. We took samples to test for the presence of coliform bacteria during September. Two of our samples showed the presence of total coliform bacteria. The standard is that no more than 1 sample per month may do so.

What should I do?

- You do not need to boil your water or take other corrective actions. However, if you have specific health concerns, consult your doctor.
- People with severely compromised immune systems, infants, and some elderly may be at increased risk. These people should seek advice about drinking water from their health care providers. General guidelines on ways to lessen the risk of infection by microbes are available from EPA's Safe Drinking Water Hotline at 1 (800) 426-4791.

What does this mean?

This is not an emergency. If it had been, you would have been notified immediately. Coliform bacteria are generally not harmful themselves. Coliforms are bacteria which are naturally present in the environment and are used as an indicator that other, potentially-harmful, bacteria may be present. Coliforms were found in more samples than allowed and this was a warning of potential problems.

Usually, coliforms are a sign that there could be a problem with the system's treatment or distribution system (pipes). Whenever we detect coliform bacteria in any sample, we do follow-up testing to see if other bacteria of greater concern, such as fecal coliform or *E. coli*, are present. **We did not find any of these bacteria in our subsequent testing, and further testing shows that this problem has been resolved.**

What happened? What was done?

For more information, please contact [name of contact] at [phone number] or [mailing address].

Please share this information with all the other people who drink this water, especially those who may not have received this notice directly (for example, people in apartments, nursing homes, schools, and businesses). You can do this by posting this notice in a public place or distributing copies by hand or mail.

This notice is being sent to you by	The Sawmill Lodge
State Water System ID#:	Date distributed:

U. S. EPA Small Business Resources

If you own a small business, the United States Environmental Protection Agency (EPA) offers a variety of compliance assistance and tools to assist you in complying with federal and state environmental laws. These resources can help you understand your environmental obligations, improve compliance and find cost-effective ways to comply through the use of pollution prevention and other innovative technologies.

Hotlines, Helplines and Clearinghouses

EPA sponsors approximately 89 free hotlines and clearinghouses that provide convenient assistance regarding environmental requirements.

The National Environmental Compliance Assistance Clearinghouse provides quick access to compliance assistance tools, contacts, and planned activities from the U.S. EPA, states, and other compliance assistance providers: http://www.epa.gov/clearinghouse

Pollution Prevention Clearinghouse http://www.epa.gov/opptintr/library/ppicindex.htm

EPA's Small Business Ombudsman Hotline can provide a list of all the hot lines and assist in determining the hotline best meeting your needs: (800) 368-5888

Emergency Planning and Community Right-To-Know Act (800) 424-9346

National Response Center (to report oil and hazardous substance spills) (800) 424-8802

Toxics Substances and Asbestos Information (202) 554-1404

Safe Drinking Water (800) 426-4791

Stratospheric Ozone and Refrigerants Information (800) 296-1996

Clean Air Technology Center (919) 541-0800

Wetlands Helpline (800) 832-7828

EPA Websites

EPA has several Internet sites that provide useful compliance assistance information and materials for small businesses. If you don't have access to the Internet at your business, many public libraries provide access to the Internet at minimal or no cost.

EPA's Home Page http://www.epa.gov

Small Business Assistance Program http://www.epa.gov/ttn/sbap

Office of Enforcement and Compliance Assurance http://www.epa.gov/compliance

Compliance Assistance Home Page http://www.epa.gov/compliance/assistance

Office of Regulatory Enforcement http://www.epa.gov/compliance/civil/index.html

Office of Site Remediation Enforcement http://www.epa.gov/compliance/cleanup

Innovative Programs for Environmental Performance http://www.epa.gov/partners

Small Business Ombudsman www.sba.gov/ombudsman

WYOMING WATER/WASTEWATER TASK FORCE

Governor Jim Geringer established the

Wyoming Water/Wastewater Task

Force in 2001 as an interagency effort

disease outbreaks in Wyoming. Govern

to reduce the likelihood of waterborne

ment agencies represented on the Task

Force include the Wyoming Department

of Agriculture, Wyoming Department of

Health, Wyoming Department of Envi-

ronmental Quality, several county

health departments, and the U.S.

Environmental Protection Agency.





